

January 2022

Variation of Independent Water Networks Limited's appointment to include Bargate Quarter, Southampton

About this document

Variation of Independent Water Networks Limited's appointment to include Bargate Quarter, Southampton

On 25 October 2021, Ofwat began a [consultation on a proposal](#) to vary Independent Water Networks Limited's ("Independent Water Networks") appointment to become the water and sewerage services provider for a development in Southern Water Services Limited's ("Southern Water") water supply and sewerage services area called Bargate Quarter, in Bargate, Southampton ("the Site").

The consultation ended on 22 November 2021. During the consultation period, we received representations from three organisations, which we considered in making our decision. On 11 January 2022, we granted Independent Water Networks a variation to its existing appointment to enable it to supply water and sewerage services to the Site.

This notice gives our reasons for making this variation.

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1. Introduction

The new appointment and variation mechanism, specified by Parliament and set out in primary legislation, allows one company to replace the current company as the provider of water and sewerage services for a specific area. This mechanism can be used by new companies to enter the market and by existing companies to expand into areas where they are not the appointed company. In this case, Independent Water Networks applied to replace Southern Water to become the appointed water and sewerage company for the Site.

A company may apply for a new appointment (or a variation of its existing appointment to serve an additional site) if any of the following three criteria are met:

- None of the premises in the proposed area of appointment is served by the existing appointed company at the time the appointment is made (the “**unserved criterion**”);
- Each premises is likely to be supplied with at least 50 mega litres per year (in England) or at least 250 mega litres per year (in Wales) and the customer in relation to each premises consents (“**the large user criterion**”);
- The existing water and sewerage supplier in the area consents to the appointment (“**the consent criterion**”).

When considering applications for new appointments and variations, Ofwat operates within the statutory framework set out by Parliament, including our duty to protect consumers, wherever appropriate by promoting effective competition. In particular, in relation to unserved sites, we seek to ensure that the future customers on the site – who do not have a choice of supplier – are adequately protected. When assessing applications for new appointments and variations, the two key policy principles we apply are:

1. Customers, or future customers, should be no worse off than if they had been supplied by the existing appointee; and
2. We must be satisfied that an applicant will be able to finance the proper carrying out of its functions as a water and/or sewerage company.

Entry and expansion (and even the threat of such by potential competitors) can lead to benefits for different customers (such as household and business customers and developers of new housing sites). Benefits can include price discounts, better services, environmental improvements and innovation in the way services are delivered.

Benefits can also accrue to customers who remain with the existing appointee, because when the existing appointee faces a challenge to its business, that challenge can act as a spur for it to improve its services. We believe the wider benefits of competition through the

new appointments and variations mechanism can offset any potential disbenefits for existing customers that might arise. We consider these potential disbenefits in more detail below.

2. The application

Independent Water Networks applied to be the water and sewerage services appointee for the Site under the unserved criterion set out in section 7(4)(b) of the Water Industry Act 1991 (“[WIA91](#)”). Independent Water Networks will serve the Site by way of bulk supply and discharge agreements with Southern Water.

2.1 Unserved status of the Site

To qualify under the unserved criterion, an applicant must show that at the time the appointment is made, none of the premises in the proposed area of appointment is served by the existing appointee.

The Site is brownfield, and aerial photography shows that any buildings or structures that were previously on the Site have been demolished and cleared.

Southern Water has provided a letter dated 17 July 2021, indicating that there are no properties within the boundary of the Site and that, in its view, the Site is unserved for water and sewerage.

Having considered the facts of the Site and the letters from Southern Water, we are satisfied that this Site is unserved for water supply and sewerage services.

2.2 Financial viability of the proposal

We will only make an appointment if we are satisfied that the proposal poses a low risk of being financially non-viable. We assess the risk of financial viability on a site-by-site basis and also consider the financial position of the company as a whole.

Based on the information available to us, we concluded the Site demonstrates sufficient financial viability, and Independent Water Networks has satisfied us that it can finance its functions and that it is able to properly carry them out.

2.3 Assessment of ‘no worse off’

Independent Water Networks proposes to charge customers on the Site charges that are equivalent to the charges of Southern Water.

With regard to service levels, we have reviewed Independent Water Networks' Codes of Practice and its proposed service levels and compared these to the Codes of Practice and the performance commitments of Southern Water. Based on this review, we are satisfied that customers will be offered an appropriate level of service by Independent Water Networks and that overall customers will be 'no worse off' being served by Independent Water Networks instead of by Southern Water.

2.4 Effect of appointment on Southern Water's customers

In considering whether customers will be no worse off, we also looked at the potential effects of this variation on the price that Southern Water's existing customer base may face.

The calculation necessarily depends on a range of assumptions, and there are clearly difficulties involved in quantifying the effect on customers of Southern Water. It is therefore necessary to use a simplified set of figures. We have expressed the effect in 'per bill' terms to try and quantify the possible effect in an easily understandable way. Broadly, we have assessed the potential magnitude of this impact by comparing how much Southern Water might have expected to receive in revenue from serving the Site directly, were it to serve the Site, with the revenues it might expect from the proposed arrangement with Independent Water Networks.

In this case, we have calculated that if we grant the Site to Independent Water Networks, there will be a potential £0.007 increase on the water bills of Southern Water's existing customers per annum, and a potential £0.003 increase on the sewerage bills of Southern Water's existing customers if we grant this variation to Independent Water Networks .

This impact does not take into account the potential spillover benefits to customers arising from dynamic efficiencies achieved as a result of the competitive process to win new sites.

2.5 Developer choice

Where relevant, we take into consideration the choices of the site developer. In this case, the developer, Bargate Property Limited, said that it wanted Independent Water Networks to be the water and sewerage company for the Site.

3. Responses received to the consultation

We received three responses to our consultation, from the Drinking Water Inspectorate (“[DWI](#)”), the Environment Agency and the Consumer Council for Water (“[CCW](#)”). We considered all responses before making the decision to vary Independent Water Networks’ appointment.

The DWI and Environment Agency had no comments or objections with regard to this consultation. The points raised in the response from CCW are set out below.

3.1 CCW

CCW states that in general it expects applicants for a new appointment and/or variation (“[NAV](#)”) to exceed or at least match the incumbent’s prices, service levels and service guarantees. This is particularly true for developments that include domestic housing, as household customers cannot choose or switch supplier.

CCW is disappointed that there is no direct financial benefit to customers from having Independent Water Networks as their provider of water and sewerage services, as Independent Water Networks intends to match Southern Water’s charges. However, CCW notes that Independent Water Networks offers discounts to those customers who are able to and opt to take up e-billing or pay by direct debit.

CCW considers that Independent Water Networks’ service levels generally match or exceed Southern Water’s, so overall CCW supports the application. For example, Independent Water Networks offers greater compensation for low water pressure, or failing to read a meter once a year and offers a free leak repair service on customers’ external supply pipes.

CCW notes that, due to its relatively small customer base, Independent Water Networks does not offer a social tariff to financially vulnerable customers in the way Southern Water does, although it will offer the standard WaterSure tariff for qualifying customers. CCW considers this to be a dis-benefit of the proposed variation. Until Independent Water Networks is able to provide a social tariff CCW states that it is appropriate for it to tailor some of its services. CCW expects Independent Water Networks to offer appropriate flexible support to any individual in financial difficulty, who would otherwise benefit from a social tariff and that this should not be at the expense of other customers. CCW considers that by matching Southern Water’s charges Independent Water Networks already benefits from the cross-subsidy Southern Water’s customers pay to support its social tariff.

CCW notes our conclusion that, as a result of the variation, Southern Water's existing customers would see a small increase on their annual water and sewerage bills. CCW appreciates this but notes it is unclear as to whether there will be any significant benefits from the arrangement for Southern Water's existing customers. CCW questions the value of the NAV regime if it cannot deliver benefits to all customers.

Our response

One of our key policies when considering NAV applications, is that customers should be no worse off if a new appointment and variation is granted. That is, an applicant must ensure its new customers are made no worse off in terms of charges and service than if they had been supplied by the previous appointee. We do not require applicants to better the service and price of previous incumbents.

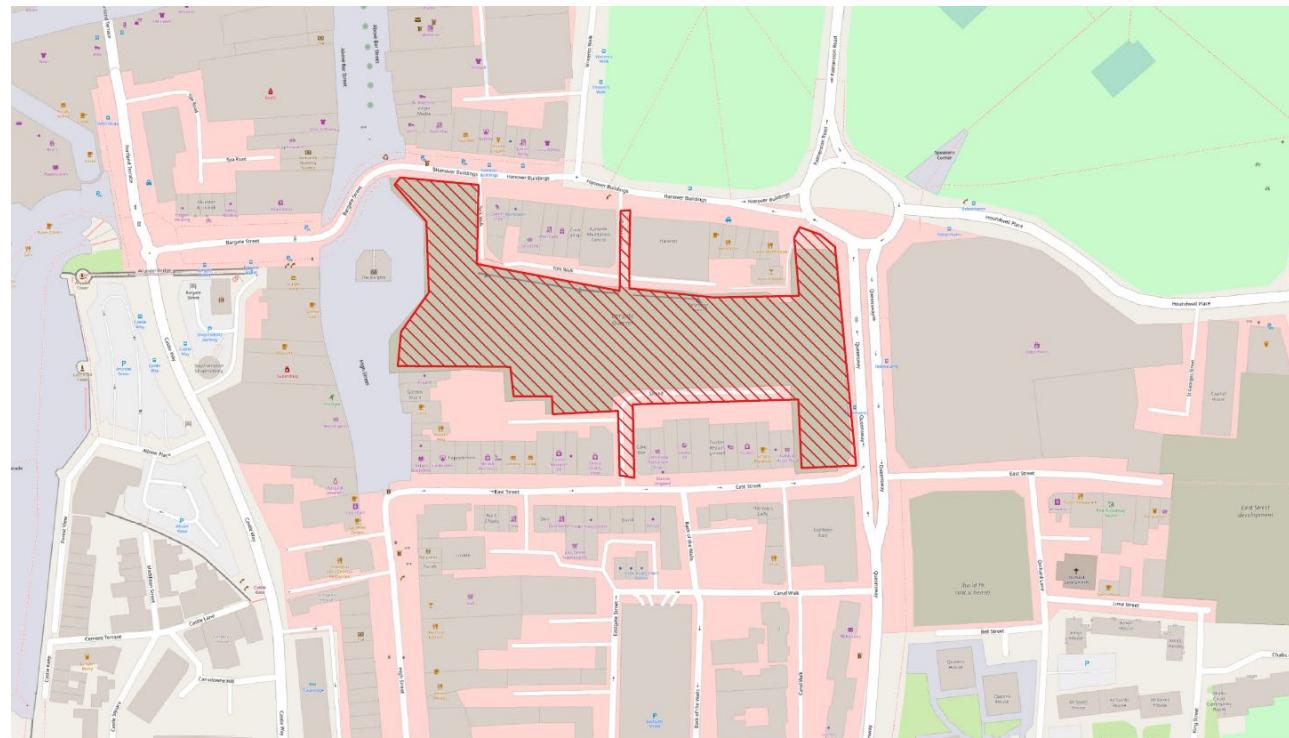
Vulnerable customers may not be aware of the social tariff that would be available to them if they were served by the incumbent rather than by the applicant. It is the responsibility of the applicant to identify and protect vulnerable customers on the Site. Although the applicant does not offer a social tariff, it should ensure customers will be no worse off.

4. Conclusion

Having assessed Independent Water Networks' application, and having taken account of the responses we received to our consultation, we decided to grant a variation to Independent Water Networks' area of appointment to allow it to serve the Site for water and sewerage services. This appointment became effective on 12 January 2022.

Appendix 1: Site Maps

Water



PLAN REFERRED TO IN THE VARIATIONS
OF THE APPOINTMENTS OF INDEPENDENT
WATER NETWORKS LIMITED AND
SOUTHERN WATER SERVICES LIMITED, AS
WATER UNDERTAKERS, MADE BY THE
WATER SERVICES REGULATION
AUTHORITY ON...

ADDRESS: BARGATE QUARTER, BARGATE,
SOUTHAMPTON, HAMPSHIRE, SO14 1HF
OS GRID REFERENCE: 442111, 111540

SCALE: 1:2000
DRAWN BY: CS
DATE: 16/08/2021

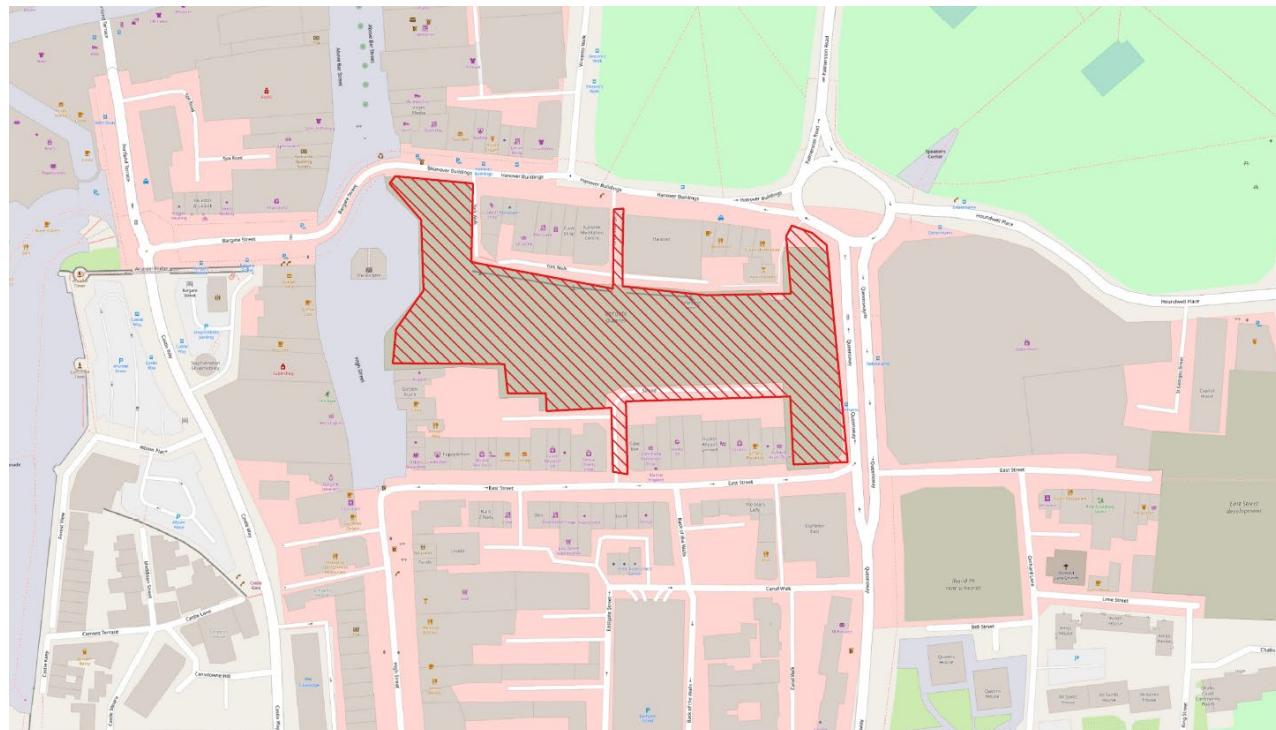
0 50 100 m



BARGATE QUARTER INSET WATER

MAP 1

Sewerage



PLAN REFERRED TO IN THE VARIATIONS
OF THE APPOINTMENTS OF INDEPENDENT
WATER NETWORKS LIMITED AND
SOUTHERN WATER SERVICES LIMITED, AS
SEWERAGE UNDERTAKERS, MADE BY THE
WATER SERVICES REGULATION
AUTHORITY ON...

ADDRESS: BARGATE QUARTER, BARGATE,
SOUTHAMPTON, HAMPSHIRE, SO14 1HF
OS GRID REFERENCE: 442111, 111540

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DRAWN BY: CS
DATE: 16/08/2021

MAP 1



**Ofwat (The Water Services Regulation Authority)
is a non-ministerial government department.
We regulate the water sector in England and Wales.**

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